# STAFF REPORT WALKER/LOGAN DOCK EXTENSION & BOATLIFTS

TO: Douglas County Hearing Examiner FROM: Douglas County Land Services Staff

RE: SP-2018-03 DATE: July 19, 2018

### I. GENERAL INFORMATION

Requested Action: An application for a shoreline substantial development permit to extend an existing joint-use dock and install two ground-based boatlifts to serve two parcels on Logan Road, Orondo, WA..

<u>Location</u>: The two subject parcels are Lots 1 and 2 of the Joe Wesley Replat of Christensen Tracts. The project area is located within the rural conservancy shoreline environment and is further described as being located within the SW Quarter of Section 21, Township 26N, Range 21E., W.M., Douglas County, Washington. The Douglas County Assessor's Parcel Numbers are: 50900000100 and 50900000200.

### II. SITE INFORMATION

<u>Site Characteristics</u>: The Walker property consists of a relatively gradually sloped property consisting primarily of mowed lawn grass with a shrubby riparian fringe on the northern property boundary and the riverward end of the property. The initial 25 ft of the shoreline consists of a band of native riparian shrubs along the shoreline with mowed lawn grass landward of this. In the upstream portion of the site, the strip of native riparian vegetation extends nearly 50 ft landward of the OHWM. Shrub species in this fringe consist of coyote willow, red osier dogwood, choke cherry, as well as Russian elm and Himalayan blackberry. A single cottonwood is present at the western shoreline. Shrub vegetation is present on a steeper slope than the majority of the parcel, and transitions to lawn grass at this slope break.

The Logan property consists of a relatively gradually sloped property consisting of mowed and maintained lawn grass and sparse mature tree (dominated by Siberian elm). Immediately landward of the OHWM, the shoreline is steeply sloped and vegetated with upland grasses and weedy species. The slopes, which are nearly vertical, extending between 5-10 ft landward of the OHWM and are between 3-10 ft above the OHWM. The vegetation on the slope is unmaintained. Above the top of the slope the vegetation is dominated by mowed and maintained lawn grass. Within the lawn grass and within 100 ft of the OHWM there are numerous mature trees (dominated by Siberian elm). The property was historically utilized as an orchard and the upland is devoid of any native vegetation or mature vegetation.

Overall, the properties are providing a moderate level of habitat functions and values due to the presence of native riparian vegetation and mature trees.

<u>Project Proposal</u>: The applicant proposes to extend the existing joint-use dock to make the float permanent and install two ground-based boatlifts on the Columbia River. The existing joint-use dock is a temporary dock (located in 3.5 ft of water) that serves the two parcels. The proposed dock extension will entail the removal of the existing gangway, float, and associated piles in order to install a new fixed pier section and six (6) additional pile. The water depth at the landward side of the float is approximately 3.5 ft, which has meant that the existing float is temporary and is removed from March 1 to June 30 every year.

The existing dock extends approximately 80 feet from OHWM and was permitted under the expired Regional General Permit 5 (RGP 5) and incorporated all of the conservation measures listed in the RGP 5. The resulting dock will extend approximately 150 ft from the OHWM with the landward side of float being located approximately 142 ft from the OHWM. The water depth at the landward side of the float will be approximately 11 ft below the OHWM.

The project also entails the installation of two (2) ground-based boatlifts. The boatlifts will be installed adjacent to the relocated joint-use dock on the upriver and downriver ends of the float. The boatlifts will be located approximately 135 ft from the OHWM in a water depth of approximately 11 ft below the OHWM. The ground-based boatlifts would have a maximum footprint of approximately 10ft x 12.5 ft. although the boatlifts consist of open steel framing.

A shoreline access trail is not proposed since the properties consist of lawn grass in the area adjacent to the dock structure, extending landward to the two residences.

The project would result in a net increase of approximately 210 sq ft of new overwater coverage and 250 sq ft of in-water structure. Based on the current guidance from the USACE, the required mitigation would be 1,135 sq ft, which would provide a 2.50: 1 mitigation ratio for the impacts associated with the dock and a 2.44:1 mitigation ratio for the boatlifts.

Zoning and Development Standards: The subject properties are located within the Rural Resource 5 (RR-5) Zoning District. The purpose of the RR-5 district is to provide an area for a variety of rural lifestyles, hobby farms, densities, and open space, while protecting the rural and resource characteristics in the vicinity. This district provides an opportunity for compatible rural land uses, and is sensitive to the site's physical characteristics. Areas may be located adjacent to urban growth areas or existing development of higher densities and, where appropriate, may serve as a transition and buffer area between commercial agricultural areas and other land uses. This district is also appropriate for areas that currently have a range of rural densities or land parcel sizes generally less than twenty acres in size and/or have adequate rural levels of services available such as roads, schools, and fire protection. Clustering or other innovative techniques for residential lots are encouraged; provided, that the density does not encourage urban levels of service and provides significant open space corridors and protection of critical areas.

# III. COMPREHENSIVE PLAN:

The Douglas County Countywide Comprehensive Plan designates this property as Rural Resource 5 (RR-5). The following goals and policies set forth in the comprehensive plan are relevant to this development:

# **RURAL DEVELOPMENT:**

<u>POLICY RD-4:</u> Development and recreational opportunities in rural shoreline and other rural areas shall minimize potential adverse impacts to water quality, slope stability, vegetation, wildlife and aquatic life.

<u>POLICY RD-7</u>: Rural developments should consider and comply with the spirit, intent and requirements of all the chapters and sections of the comprehensive plan, including but not limited to, the Resource Lands Element and Resource and Critical Areas Conservation Element.

# CRITICAL AREAS - FISH AND WILDLIFE HABITAT CONSERVATION AREAS

<u>GOAL 1:</u> Protect fish and wildlife habitat areas as an important natural resource for Douglas County, particularly in regard to their economic, aesthetic and quality of life values.

<u>POLICY CA-14:</u> Impacts of new development on the quality of land, wildlife and vegetative resources will be considered as part of the environmental review process and require any appropriate mitigating measures. Such mitigation may involve the retention and/or enhancement of habitats.

<u>POLICY CA-15:</u> The maximum amount of vegetation should be maintained in its natural state and be disturbed only as minimally necessary for the development. Disturbed areas should be re-vegetated with native vegetation as soon as possible. Re-vegetation will be maintained in good growing conditions, as well as being kept free of noxious weeds. <u>POLICY CA 16:</u> If a development proposal is located in or near a habitat conservation area shown on the reference maps, a consultation and subsequent mitigation measures, if needed, should be encouraged from the WDFW or other appropriate agency. POLICY CA-19: Proper riparian management that maintains existing riparian habitat and is

<u>POLICY CA-19:</u> Proper riparian management that maintains existing riparian habitat and is consistent with best agricultural management practices should be encouraged.

<u>POLICY CA-20</u>: Ensure that land uses adjacent to naturally occurring wetlands and other fish and wildlife habitat areas will not negatively impact the habitat areas. If a change in land use occurs, adequate buffers will be provided to the habitat areas.

<u>POLICY CA-21:</u> Activities allowed in fish and wildlife habitat conservation areas and open space will be consistent with the species located there, including all applicable state and federal regulations and/or best management practices for the activity regarding that species.

# IV. SHORELINE MASTER PROGRAM

The Douglas County Regional Shoreline Master Program classifies this reach of the Columbia River shoreline as rural conservancy. The purpose of the rural conservancy environment is to protect ecological functions, conserve existing natural resources and valuable historic and cultural areas in order to provide for sustained resource use, achieve natural flood plain processes, and provide recreational opportunities.

A listing of the applicable policies and regulations are found in the analysis section of this staff report.

# WASHINGTON ADMINISTRATIVE CODE (WAC)

WAC 173-27 provides updated rules for administering the Shoreline Management Act (RCW 90.58) and the local master program. WAC 173-27-150 establishes minimum review criteria for substantial development permits. The criteria states that a substantial development permit shall be granted only when the proposed development is consistent with:

- The policies and procedures of the Act;
- > The provisions of these regulations; and
- The applicable master program adopted or approved for the area.

### V. ENVIRONMENTAL REVIEW

Douglas County issued a Determination of Non-significance on July 3, 2018 in accordance with WAC 197-11-355 (Optional DNS).

### **VI. AGENCY AND PUBLIC COMMENTS:**

Applicable agencies have been given the opportunity to review this proposal. The following agencies have been sent copies of the proposal and have commented as indicated below:

Agency Notified	Response Received	Agency Notified	Response Received
WA Department of Ecology	N/R	WA Dept. of Fish & Wildlife	N/R
WA Department of Ecology - Shorelines	N/R	Army Corps of Engineers	N/R
Chelan County PUD	5/18/2018	Yakama Nation	N/R
Dept. of Natural Resources – Rivers Dist.	N/R		

<sup>\*</sup> N/R = No Reply

Agency comments have been included as Attachment A

No public comments were received at the writing of this staff report.

## VII. PROJECT ANALYSIS

Upon review of the application materials, site plans, agency comments, the Douglas County Countywide Comprehensive Plan, the Douglas County Regional Shoreline Master Program and other applicable codes and requirements, planning staff offers the following analysis and recommendations for the subject application:

# Comprehensive Plan consistency:

Residential development and recreational opportunities in shoreline areas of the Rural Resource 5 land use designation can be considered when potential adverse impacts to water quality, slope stability, vegetation, wildlife and aquatic life have been sufficiently addressed. Critical area policies place preference on the protection of and preservation

of wetlands over the alteration and mitigation of impacts to wetlands. The proposal is consistent with the goals and policies of the Douglas County Countywide Comprehensive Plan.

### Consistency with the Douglas County Shoreline Master Program

<u>Analysis</u>: Joint-use docks and watercraft lifts are permitted uses in the rural conservancy shoreline designation.

# 4.1 ECOLOGICAL PROTECTION AND CRITICAL AREAS

<u>POLICY 1</u>: Shoreline use and development should occur in a manner that assures no net loss of existing ecological functions and processes and protects critical areas. Uses should be designed and conducted to avoid, minimize, or to fully mitigate in so far as practical, any damage to the ecology and environment.

<u>Analysis</u>: The project cannot avoid damage to the aquatic environment, and the applicant states the project will not affect water quality, water supply, recreation or aesthetics of the Columbia River. The project has been designed to minimize damage and to fully mitigate per the standards set forth by the United States Army Corp of Engineers, Washington Department of Fish & Wildlife and County adopted mitigation ratios.

<u>REGULATION 1</u>: Mitigation sequencing – applicants shall demonstrate all reasonable efforts have been taken to mitigate potential adverse impacts in the following prioritized order:

<u>a.</u> Avoiding the impact altogether by not taking a certain action or parts of an action;

<u>Analysis</u>: The project is located in the aquatic environment and therefore cannot avoid impacts, although it is designed to minimize impacts.

 <u>b.</u> Minimizing impacts by limiting the degree or magnitude of the action and its implementation, by using appropriate technology, or by taking affirmative steps, such as project redesign, relocation, or timing, to avoid or reduce impacts;

<u>Analysis</u>: The project is designed to minimize impacts by utilizing current state and federal dock and boatlift designs.

 Rectifying the impact by repairing, rehabilitating, or restoring the affected environment to the conditions existing at the time of the initiation of the project;

<u>Analysis</u>: The project includes removal of the existing gangway, float and associated piles, reinstallation of the gangway and float and installation of an extended pier in the aquatic environment, therefore rectifying the impact is not possible. The new dock extension and boatlifts have been designed following mitigation sequencing.

<u>d.</u> Reducing or eliminating the impact over time by preservation and maintenance operations during the life of the action;

<u>Analysis</u>: The project includes new structures to be placed in the aquatic environment, therefore reducing or eliminating the impact over time via this permit is not possible. The possibility does exist that future designs would reduce impacts, however, implementation of that new design would require a future permit and analysis.

<u>e.</u> Compensating for the impact by replacing, enhancing, or providing substitute resources or environments; and

<u>Analysis</u>: The project is proposing mitigation per the USACE and NMFS mitigation ratios that will compensate for the impacts. Suggested conditions of approval require installation of mitigation per the approved plan.

<u>f.</u> Monitoring the impact and the compensation projects and taking appropriate corrective measures.

<u>Analysis</u>: Suggested conditions of approval require that the mitigation measures be monitored for 5 years after installation to determine survivability and corrective measures be taken if survivability is not achieved.

# **4.2 WATER QUALITY**

<u>REGULATION 5</u>: All building materials that may come in contact with water shall be constructed of untreated wood, cured concrete or steel. Materials used for decking or other structural components shall be approved by applicable state agencies for contact with water to avoid discharge of pollutants. Wood treated with creosote, arsenate compounds, copper chromium arsenic or pentachlorophenol is prohibited in shoreline water bodies.

<u>Analysis</u>: The dock, boatlifts and any structural component materials shall be of a type approved by state agencies to avoid discharge of pollutants.

# **4.3 VEGETATION CONSERVATION**

<u>REGULATION 2</u>: Where impacts to buffers are permitted under Section 4.1, Ecological Protection and Critical Areas, new developments shall be required to develop and implement a management and mitigation plan. When required, management and mitigation plans shall be prepared by a qualified biologist and shall be consistent with the requirements of Appendix H. Management and mitigation plans shall describe actions that will ensure no net loss of ecological functions. Vegetation shall be maintained over the life of the use and/or development by means of a conservation easement or similar legal instrument recorded with the County Auditor.

<u>Analysis</u>: A Fish & Wildlife Management and Mitigation Plan prepared by Grette Associates was submitted in the application materials.

<u>REGULATION 4</u>: Native vegetation clearing shall be limited to the minimum necessary to accommodate approved shoreline development.

<u>Analysis</u>: No vegetation clearing is proposed since the project will only take place below the OHWM. Mitigation requirements for the entire project are detailed on sheet 6 of 6 of the HMMP and JARPA.

#### 4.7 RESTORATION

<u>POLICY 2</u>: Mitigation associated with shoreline development projects shall be designed to achieve no net loss of ecological function.

<u>Analysis</u>: A Fish & Wildlife Management and Mitigation Plan prepared by Grette Associates was submitted in the application materials. The plan identifies that the project will result in no net loss of ecological function through proper mitigation.

# 5.10 MOORAGE: DOCKS, PIERS, WATERCRAFT LIFTS, MOORING BUOYS, FLOATS

<u>POLICY 4</u>: Moorage should be spaced and oriented in a manner that minimizes hazards and obstructions to navigation and other water-oriented activities such as fishing, swimming and pleasure boating, as well as property rights of adjacent land owners.

<u>Analysis</u>: The proposed joint-use dock extension and boatlifts will have a net increase in over-water coverage of 210 sq ft and 250 sq ft of in-water structure. The structures will be constructed of open aluminum or steel framing. The extension of the dock will not pose a hazard to navigation.

The two proposed ground-based boatlifts will have a maximum footprint of approximately 125 sq ft each and be constructed of open steel framing. The addition of the two boatlifts will not pose a hazard to navigation.

<u>POLICY 5</u>: Moorage should be restricted to the minimum size necessary to meet the needs of the proposed water-dependent use. The length, width and height of piers and docks should be no greater than necessary for safety and functional use.

<u>Analysis</u>: The project proposes to extend the temporary dock into a permanent dock that meets the USACE water-depth requirements and install two boatlift structures that are the minimum sizes necessary for safety and requirements established by the USACE.

<u>REGULATION 1</u>: Shared moorage to serve new residential development shall be limited to the amount of moorage needed to serve lots within the development.

Analysis: The dock size is designed to serve two lots.

<u>REGULATION 6</u>: New and substantially expanded piers and docks shall be constructed of materials that are approved by applicable federal and state agencies for use in water to avoid adverse effects on water quality or aquatic plants and animals in the long-term for both submerged portions of the dock and decking and other components. Wood treated with creosote, pentachlorophenol or other similarly toxic materials is prohibited.

<u>Analysis</u>: The construction materials proposed will be approved by the applicable federal and state agencies for use in water.

<u>REGULATION 7</u>: Moorage facilities shall be the minimum size necessary to meet the needs of the proposed water-dependent use and shall observe the following criteria:

a. If allowed, only one private dock with one accessory float, and two watercraft lifts (the combination of one boat and one jet ski or other watercraft together) shall be permitted on a shoreline lot owned for residential or private recreational use.

<u>Analysis</u>: The proposed project is for an extension to the existing joint-use dock and for two new boatlifts to serve 2 lots.

<u>b.</u> Docks with or without a float shall be the minimum required to provide for moorage. Commercial docks shall be the minimum length necessary to serve the type of vessel served. Exceptions to these length standards are addressed below.

Analysis: The proposed project is for one 8 ft x 40 ft float.

c. Docks on the Columbia River that exceed 100 feet in length or docks which exceed 50 feet in length on a lake or sites with unique characteristics that may create navigational safety hazards shall prepare a navigational safety study.

<u>Analysis</u>: The proposed dock will extend approximately 150 ft waterward of the OHWM. Navigational requirements and studies will be conducted by the applicant at time of federal permits.

d. Moorage shall be designed to avoid the need for maintenance dredging. The moorage of a boat larger than provided for in the original moorage design shall not be grounds for approval of dredging.

Analysis: The location does not indicate the need for maintenance dredging.

<u>REGULATION</u> 9: In order to minimize impacts on near-shore areas and avoid reduction in ambient light level:

- a. Pier and ramp construction must meet the following standards:
  - The width of piers and ramps shall not exceed 4 feet for single or joint-use docks. Greater widths may be permitted for community, public or commercial docks where use patterns can justify the increase;
  - 2) The bottom of the pier or bottom of the landward edge of a ramp, must be elevated at least two (2) feet above the plane of OHWM;
  - 3) Pier and/or ramp surfaces are to consist of either grating or clear translucent material; and
  - 4) Pier and ramp construction shall meet or exceed the standards and/or requirements of the Washington State Departments of Ecology, Fish and Wildlife, and Natural Resources and the United States Army Corps of Engineers.
- b. Float construction must meet the following standards:
  - Any float materials that are in contact with the water must be white or translucent:
  - 2) Flotation materials must be permanently encased to prevent breakup and release of small floatation pieces;

- Decking or surface area of the float must consist of either grating or clear translucent material;
- 4) Floats cannot be located where they could impede fish passage; and
- 5) Float construction shall meet or exceed the standards and/or requirements of the Washington State Departments of Ecology, Fish and Wildlife, and Natural Resources and the United States Army Corps of Engineers.

Analysis: The proposed design meets the above listed construction standards.

<u>REGULATION 10</u>: Private docks shall not encroach into the required side yard setbacks for residential development (both onshore and offshore); provided that, a shared Moorage may be located adjacent to or upon a side property line of the affected properties upon filing of an easement agreement or other legal instrument by the affected property owners.

<u>Analysis</u>: The proposed dock is an extension of an existing, temporary dock and is shared moorage between Lots 1 & 2 of the Joe Wesley Replat of Christensen Tracts.

<u>REGULATION 11</u>: Piers and docks shall use pile supports unless engineering studies demonstrate that pile supports are insufficient to ensure public safety. Rip-rapped or bulk-headed fills may be approved only as a conditional use and only when demonstrated that no feasible alternative is available. Mitigation shall be provided to ensure no net loss of shoreline ecological functions and processes.

Analysis: The project proposes to utilize pile supports.

<u>REGULATION 15</u>: Moorage facilities shall be marked with reflectors, or shall be otherwise identified to prevent unnecessarily hazardous conditions for water surface users during day or night. Exterior finish shall be generally non-reflective.

<u>Analysis</u>: Suggested conditions of approval require that the dock and boatlifts be marked with reflectors or otherwise identified.

<u>REGULATION 16</u>: Moorage facilities shall be constructed and maintained so that no part of a facility creates hazardous conditions nor damages other shore property or natural features during predictable flood conditions. Floats shall be securely anchored.

<u>Analysis</u>: The dock and boatlifts are designed and secured so that they will not damage shoreline property or natural features.

<u>REGULATION 21</u>: All moorage facilities must permanently mark all of the components with name, address, telephone number and date of installation.

<u>Analysis</u>: Suggested conditions of approval require that the dock and boatlifts be permanently marked for identification.

<u>REGULATION 23</u>: Moorage facilities shall avoid locations that will adversely impact shoreline ecological functions or processes.

<u>Analysis</u>: The dock currently exists and is proposed to be extended. The area is already disturbed by the existing dock and is adjacent to lawn grass areas, extending landward to the two residences. The project will consist of open, aluminum and steel grating and will be installed to minimize shadows cast over shallow waters and the boatlifts will be placed adjacent to the dock at a depth required by the USACE.

### Appendix H, Chapter 3: Critical Areas – Fish and Wildlife Habitat Conservation Areas

The Fish & Wildlife Habitat Management and Mitigation Plan has determined that the riparian buffer will not be adversely affected by the proposed dock and ground-based boatlifts installed below the OHWM.

A Fish & Wildlife Habitat Management and Mitigation Plan has determined that there will be approximately 460 sq ft of impact from the dock and boatlifts to the aquatic environment. The plan proposes a total of 1,135 sq ft of riparian vegetation plantings to meet the mitigation for disturbance of the entire project.

In order to compensate for the placement of the proposed boatlifts in a water depth greater than 11 feet, the boatlift portion of the project will require the installation of a 610 sq. ft. mitigation planting area. The 610 square foot mitigation planting area will include the installation of native riparian trees and shrubs, based on the USACE mitigation ratio for boatlifts (2.44:1) proposed to be installed at a water depth of greater than 11 feet. The proposed boatlifts will be installed at approximately 11 feet below OHWM.

The dock below OHWM will require the installation of approximately 525 sq. ft. of native riparian plantings. The 525 sq. ft. mitigation planting areas will include the installation of native riparian trees and shrubs, based on the USACE and NMFS mitigation ratios for a joint-use dock (2.5:1 below OHWM).

The mitigation for the project will be installed within two areas, on the two parcels. The mitigation planting areas will be located within portions of the buffer that are currently devoid of native trees and shrubs and partially near the existing mitigation site for the existing dock.

The Douglas County Regional Shoreline Master Program requires a minimum mitigation ratio of 1:1 for development within aquatic habitat. The more restrictive mitigation ratios determined by the USACE and NMFS are used for this project. A planting plan is proposed on Sheet 6 of 6 of the diagrams in the Fish & Wildlife Habitat Management and Mitigation Plan Sheets.

As conditioned, the proposal is consistent with this section.

# Consistency with WAC 173-27 and RCW 90.58:

As conditioned below, the project appears consistent with the requirements and criteria of the Shoreline Management and Enforcement Procedures, and the Shoreline Management Act.

#### VIII. RECOMMENDATION

As conditioned below, this application does not appear to be detrimental to the general public health, safety or welfare and meets the basic intent and criteria associated with Title 18 and 19 of the Douglas County Code, the Douglas County Countywide

Comprehensive Plan, and the Douglas County Regional Shoreline Master Program. Staff recommends approval of SP-2018-03, subject to the following suggested findings of fact and conditions:

# Suggested Findings of Fact:

- 1. The applicant is Norman Walker, 9526 150th St SE, Snohomish, WA 98296
- 2. The applicant's agent is: Larry Lehman, Grette Associates LLC, 151 S. Worthen St. Ste. 101, Wenatchee, WA 98801
- 3. <u>General Description:</u> An application for a shoreline substantial development permit to extend the existing joint-use dock and install two ground-based boatlifts.
- 4. The project will serve 2 Lots on Logan Road, Orondo, WA.
- The properties are described as being Lots 1 and 2 of the Joe Wesley Replat of Christensen Tracts. The properties are further described as being located within the SW Quarter of Section 21, Township 26N, Range 21E., W.M., Douglas County, Washington. The Douglas County Assessor's Parcel Numbers are: 5090000100 and 50900000200.
- 6. The subject properties are located in the Rural Resource 5 zoning district.
- 7. The Columbia River Shoreline section of the subject properties is designated as "rural conservancy" by the Douglas County Regional Shoreline Master Program.
- 8. WAC 173-27-150 establishes minimum review criteria for Shoreline Management Substantial Development Permits. This criteria states that a substantial development permit shall be granted only when the development proposed is consistent with the policies and procedures of the Act; the provisions of this regulation; and the applicable master program adopted or approved for the area.
- 9. A Fish & Wildlife Habitat Management and Mitigation Plan dated March 2018 was performed for the project by Grette Associates.
- 10. The extension of the dock and installation of the two boatlifts will impact the aquatic environment. A Fish & Wildlife Habitat Management and Mitigation Plan has determined that a total of 460 sq ft of aquatic habitat will be disturbed by the dock and boatlifts.
- 11. The application proposes 1,135 sq ft of mitigation. A planting plan is proposed on Sheet 6 of 6 of the diagrams in the Fish & Wildlife Habitat Management and Mitigation Plan.
- 12. The mitigation proposed in the Fish & Wildlife Management and Mitigation Plan meets the requirements of the Douglas County Regional Shoreline Master Program.
- 13. Douglas County issued a Determination of Non-Significance on July 3, 2018 in accordance with WAC 197-11-355 (Optional DNS).
- 14. Agency comments were received from the Chelan County PUD (Attachment A).
- 15. No comments have been received from private citizens.
- 16. Surrounding property owners were given the opportunity to comment on the proposals, can request a copy of the decision, and can appeal the decision subject to the requirements outlined in DCC Title 14.
- 17. Proper legal requirements were met and surrounding property owners were given the opportunity to comment on the proposal at a public hearing.
- 18. WAC 173-27-090 requires that construction must be commenced within 2 years of the effective date of the shoreline permit and that authorization for construction shall terminate 5 years after the effective date of the shoreline permit.
- 19. As conditioned, the development will not adversely affect the general public, health, safety and general welfare.

# Suggested Conclusions:

- 1. As conditioned, the development meets the goals, policies and implementation recommendations as set forth in the Douglas County Countywide Comprehensive Plan and the Douglas County Regional Shoreline Master Program.
- 2. As conditioned, this proposal is consistent with applicable federal and state laws and regulations.
- 3. As proposed, revised, and conditioned, potential impacts of the project can be mitigated.
- 4. Public interests will be served by approval of this proposal.
- 5. As conditioned, the proposal is consistent with Title 18 "Zoning" and Title 19 "Environment" of the Douglas County Code.

# Suggested Conditions of Approval:

- 1. The project shall proceed in substantial conformance with the plans and application materials on file submitted on March 30, 2018 except as amended by the conditions herein.
- 2. The applicant shall comply with all applicable local, state and federal regulations.
- 3. A copy of this permit and attached conditions shall be kept on-site and be provided to the contractor and all others working within the shoreline area at all times. The applicant, contractor, machinery operators and all others working within the shoreline area shall have read this permit and attached conditions and shall follow its conditions at all times.
- 4. The dock and boatlifts shall be marked with reflectors to prevent unnecessarily hazardous conditions for water surface users during day or night. Documentation shall be provided to the County.
- 5. The dock and boatlifts shall be permanently marked with name, address, telephone number and date of installation. Documentation shall be provided to the County.
- 6. The project application shall proceed consistent with the Fish & Wildlife Habitat Management and Mitigation Plan prepared by Grette Associates, dated March 2018.
- 7. The applicant must obtain a building permit for the joint-use dock.
- 8. Where necessary, a permanent means of irrigation shall be installed for the mitigation plantings that is designed by a landscape architect or equivalent professional. Said design shall meet the specific needs of riparian and shrub steppe vegetation.
- 9. Mitigation planting as shown on the mitigation planting plan sheet 6 of 6, dated 1/12/18 shall be planted upon completion of the project.
- 10. A five year monitoring period shall commence upon placement of the planting materials and irrigation system. A performance surety agreement in conformance with Title 14 Douglas County Code shall be entered into between the property owner and Douglas County Transportation and Land Services upon approval of the shoreline permit. Douglas County must approve quotes for the cost of installation, delivery, plant material, soil amendments, irrigation, seed mix and necessary monitoring visits and reports by the biologist of record and Washington State sales tax.
- 11. The mitigation site shall be maintained to ensure the management and mitigation plan objectives are successful. Maintenance shall ensure 100% survival for the first year and 80% survival for each of the 4 years following and shall include corrective actions to rectify problems, include rigorous, as-needed elimination of undesirable

- plants; protection of shrubs and small trees from competition by grasses and herbaceous plants, and repair and replacement of any dead plants.
- 12. Onsite monitoring and monitoring reports shall be submitted to Douglas County Transportation and Land Services 1 year after mitigation installation; 3 years after mitigation installation; and 5 years after mitigation installation. Monitoring reports shall be submitted by a qualified biologist, as defined by Douglas County Code. The biologist must verify that the conditions of approval and provisions in the Habitat Management and Mitigation Plan submitted by Grette Associates, dated March 2018 have been satisfied.
- 13. Sequential release of funds associated with the surety agreement shall be reviewed for conformance with the conditions of approval and the management and mitigation plan. Release of funds may occur in increments of 1/3 for substantial conformance with the plan and conditions of approval. If the standards that are not met are only minimally out of compliance and contingency actions are actively being pursued by the property owner to bring the project into compliance, the County may choose to consider a partial release of the scheduled increment. Non-compliance can result in one or more of the following actions: carry-over of the surety amount to the next review period; use of funds to remedy the nonconformance; scheduling a hearing with the Douglas County Hearing Examiner to review conformance with the conditions of approval and to determine what actions may be appropriate.
- 14. Where a condition imposed herein may be found inconsistent with the requirements of the Washington State Department of Fish and Wildlife, HPA Permit, or permitting issued by the United States Army Corps of Engineers, the Douglas County Land Services Director shall have discretion to allow for project redesign consistent with the approvals granted by said agencies; if the redesign can be found consistent with the Douglas County Code, the Shoreline Master Program, and the Shoreline Management Act.
- 15. Prior to installation of the project, copies of approval from applicable agencies, including the Chelan County PUD, must be submitted to the County.
- 16. Construction of the project for which this permit has been granted must be commenced within two (2) years of the effective date of this permit. Authorization to conduct development activities granted by the permit shall terminate five (5) years from the filing date of the permit.

Respectfully Submitted,

Suzanne Austin Associate Planner